

# Calendar No. 372

89TH CONGRESS }  
1st Session }

SENATE

}

REPORT  
No. 384

## INDEPENDENT OFFICES APPROPRIATION BILL, 1966

JUNE 30 (legislative day, JUNE 29), 1965.—Ordered to be printed

Mr. MAGNUSON, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H.R. 7997]

The Committee on Appropriations, to whom was referred the bill (H.R. 7997) making appropriations for sundry independent executive bureaus, boards, commissions, corporations, agencies, and offices, for the fiscal year ending June 30, 1966, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made.

Amount of bill as passed House.....	\$14, 082, 908, 000
Amount of increase by Senate.....	181, 542, 980
Amount of bill as reported to Senate.....	14, 264, 450, 980
Amount of appropriations, 1965.....	13, 899, 856, 800
Amount of budget estimates, 1966 (as amended)...	14, 538, 698, 000
The bill as reported to the Senate:	
Under the estimates for 1966 (as amended)...	274, 247, 020
Over the appropriations for 1965.....	364, 594, 180

### GENERAL STATEMENT

The bill provides a total amount of \$14,264,450,980, which is \$364,594,180 over the appropriations for 1965, \$274,247,020 under the estimates for 1966, and an increase of \$181,542,980 over the House bill.

The committee recommendations are based upon the estimates considered by the House, in House Document 15, as well as the estimate submitted to the Senate in Senate Document 30.

The committee recommends \$59,939,000 over the budget estimates, for the following:

Disaster relief.....	\$25,000,000
Federal Aviation Agency, grants-in-aid for airports.....	12,500,000
General Services Administration, repair and improvement of public buildings.....	5,400,000
Veterans' Administration:	
General operating expenses.....	2,500,000
Medical care.....	14,539,000

Summaries for the 27 agencies in the bill, in comparison with the budget estimates and the House allowances, are shown in the following table, and the tabulation by items of appropriations is included at the end of the report.

### SUMMARY OF APPROPRIATIONS AND ESTIMATES FOR AGENCIES IN THE BILL

Agency	Budget estimates, 1966	Recommended in House bill	Senate recommendation
National Aeronautics and Space Council.....	\$525,000	\$525,000	\$525,000
Office of Emergency Planning.....	11,720,000	8,875,000	10,750,000
Office of Science and Technology.....	1,162,000	1,070,000	1,110,000
Disaster Relief.....	55,000,000	20,000,000	80,000,000
Civil Defense, Department of Defense.....	193,900,000	89,190,000	124,370,000
Emergency Health Activities, Public Health Service.....	10,380,000	0	2,000,000
Civil Aeronautics Board.....	94,800,000	90,500,000	91,880,500
Civil Service Commission.....	120,901,000	120,520,000	120,770,000
Federal Aviation Agency.....	716,750,000	700,584,000	724,180,280
Federal Communications Commission.....	17,494,000	16,900,000	17,085,000
Federal Home Loan Bank Board.....	(17,666,000)	(17,100,000)	(17,283,000)
Federal Power Commission.....	13,539,000	12,875,000	13,325,000
Federal Trade Commission.....	13,776,000	13,475,000	13,625,000
General Accounting Office.....	46,900,000	46,900,000	46,900,000
General Services Administration.....	600,552,000	523,913,000	592,359,000
Housing and Home Finance Agency.....	1,073,935,000	1,016,195,000	967,527,400
Federal National Mortgage Association.....	(8,800,000)	(8,800,000)	(8,800,000)
Federal Housing Administration.....	(91,300,000)	(89,859,500)	(96,095,000)
Public Housing Administration.....	(18,792,000)	(17,920,000)	(18,200,000)
Interstate Commerce Commission.....	27,300,000	26,715,000	27,115,000
National Aeronautics and Space Administration.....	5,260,000,000	5,160,000,000	5,190,305,200
National Capital Housing Authority.....	41,000	37,000	41,000
National Science Foundation.....	530,000,000	480,000,000	479,999,000
Renegotiation Board.....	2,500,000	2,500,000	2,500,000
Securities and Exchange Commission.....	17,400,000	16,442,000	16,442,000
Selective Service System.....	49,500,000	49,000,000	49,250,000
Veterans' Administration.....	5,680,623,000	5,686,692,000	5,692,361,600
Total.....	14,538,698,000	14,082,908,000	14,264,450,980

### PRESIDENT'S COMMITTEE ON EQUAL EMPLOYMENT OPPORTUNITY

The committee has denied proposed contributions for 1966 for this purpose, and has reduced appropriations for items in this bill, as follows:

Federal Aviation Agency, operations.....	\$28,720
General Services Administration, sites and expenses.....	73,000
Housing and Home Finance Agency:	
Office of the Administrator.....	8,400
Federal Housing Administration.....	4,200
Public Housing Administration.....	4,200
Federal National Mortgage Association.....	4,200
National Aeronautics and Space Administration, administrative operations.....	91,000
National Science Foundation.....	1,000
Veterans' Administration, general operating expenses.....	31,200
Total in this bill.....	245,920

## EXECUTIVE OFFICE OF THE PRESIDENT

## OFFICE OF EMERGENCY PLANNING

## SALARIES AND EXPENSES

1965 appropriation, regular	\$4, 600, 000
2d supplemental, pay costs	241, 000
Estimate, 1966	4, 989, 000
House allowance	3, 380, 000
Committee recommendation	4, 955, 000

Restoration of \$1,575,000 is recommended by the committee, to provide a total amount of \$4,955,000 for the Office of Emergency Planning, which is \$34,000 below the budget estimate. The committee also recommends adding \$400,000, to provide a total amount of \$550,000 for the limitation on the amount available for studies and research to develop measures and plans for emergency preparedness.

## SALARIES AND EXPENSES, TELECOMMUNICATIONS

1965 (transfers)	(\$729, 000)
Estimate, 1966, new as separate item	1, 531, 000
House allowance	1, 130, 000
Committee recommendation	1, 430, 000

The committee recommends restoration of \$300,000, to provide a total amount of \$1,430,000 for the functions assigned to the Director of Telecommunications Management, which is \$101,000 below the budget estimate. Restoration is also recommended of \$40,000, to provide a total amount of \$345,000 for the limitation on the amount available for telecommunications studies and research.

## CIVIL DEFENSE AND DEFENSE MOBILIZATION FUNCTIONS OF FEDERAL AGENCIES

1965 appropriation, regular	\$4, 190, 000
2d supplemental, pay costs	174, 900
Estimate, 1966	5, 200, 000
House allowance	4, 365, 000
Committee recommendation	4, 365, 000

The committee agrees with the House in providing \$4,365,000 for civil defense and defense mobilization functions of Federal agencies to continue the same general level of funding as in 1965.

## FUNDS APPROPRIATED TO THE PRESIDENT

## DISASTER RELIEF

1965 appropriation, regular	\$20, 000, 000
2d supplemental	35, 000, 000
Estimate, 1966	20, 000, 000
Budget amendment in S. Doc. No. 30	35, 000, 000
House allowance	20, 000, 000
Committee recommendation	80, 000, 000

The Director of the Office of Emergency Planning advises the committee that during this last year the people of the United States have suffered cruelly from almost every form of devastation and hardship that nature can deliver. Hurricanes, typhoons, droughts, tornadoes, blizzards, and an earthquake, but worst of all—floods—have struck most regions of the Nation. Fifty-five million Americans

in 30 States and territories suffered either directly or indirectly from this record wave of disaster. Never before in the history of disaster legislation, and probably never before in memory, have such losses been felt by our people.

Public Law 875, the Federal Disaster Act, was enacted in the 81st Congress, and during the first decade thereafter expenditures averaged \$11 million per year. For fiscal year 1965 over \$86 million has been allocated and the figure is still climbing.

To meet this critical situation, the committee recommends an appropriation of \$80 million for 1966. The House bill contains \$20 million. In addition, a budget amendment was submitted in May in Senate Document 30 for \$35 million, which is recommended by the committee in order to cover disasters known at that time. Since then there have been terrible floods in Colorado, Kansas, and New Mexico, for which the committee recommends a still further addition of \$25 million. The amount recommended is thus \$25 million over the amended budget of \$55 million.

#### OFFICE OF SCIENCE AND TECHNOLOGY

##### SALARIES AND EXPENSES

1965 appropriation, regular.....	\$900, 000
2d supplemental, pay costs.....	76, 500
Estimate, 1966.....	1, 162, 000
House allowance.....	1, 070, 000
Committee recommendation.....	1, 110, 000

Restoration of \$40,000 is recommended, to provide a total amount of \$1,110,000 for the Office of Science and Technology, which is \$52,000 below the budget estimate.

#### DEPARTMENT OF DEFENSE

##### CIVIL DEFENSE

##### OPERATION AND MAINTENANCE

1965 appropriation.....	\$75, 000, 000
Estimate, 1966.....	79, 200, 000
House allowance.....	58, 990, 000
Committee recommendation.....	69, 170, 000

The committee recommends restoration of \$10,180,000, to provide a total amount of \$69,170,000 for operation and maintenance of civil defense. Of the restoration recommended, \$6,750,000 is an addition to the matching funds for personnel and administrative expenses, \$3 million is an addition to the management funds, and \$430,000 is an addition to funds for detection and monitoring systems. The restoration recommended is \$10,030,000 below the budget estimate.

The committee also recommends adding \$6,750,000, to provide a total amount of \$16 million for the amount available for allocation under section 205 for personnel and administrative expenses of State and local organizations, the same amount as provided for 1965. For the limitation on management expenses, the committee recommends an increase of \$3 million, to provide a total amount of \$13,150,000, and an increase in the number of positions of 200, to provide a total number of 900.



## RESEARCH, SHELTER SURVEY, AND MARKING

1965 appropriation.....	\$30, 200, 000
Estimate, 1966.....	114, 700, 000
House allowance.....	30, 200, 000
Committee recommendation.....	55, 200, 000

Restoration of \$25 million is recommended by the committee, to provide a total amount of \$55,200,000 for this item, which is \$59,500,000 below the budget estimate. The restoration recommended is for strengthening of the shelters programs. The committee also recommends adding "stocking" to the authorization for expenditure, to allow continuation of the existing program, using stocks purchased from previously appropriated funds.

## GENERAL PROVISIONS

The committee recommends deletion of the general provision prohibiting the use of funds for construction of fallout shelters.

An increase of \$2,550,000 is recommended by the committee, to provide a total of \$5 million for the limitation on printing and reproduction costs.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

## PUBLIC HEALTH SERVICE

## EMERGENCY HEALTH ACTIVITIES

1965 appropriation.....	\$8, 875, 000
Estimate, 1966.....	10, 380, 000
House allowance.....	0
Committee recommendation.....	2, 000, 000

The committee recommends restoring the item to the bill in the amount of \$2 million for the emergency health activities of the Public Health Service, in order to allow the continued operation of the medical stockpile program.

## CIVIL AERONAUTICS BOARD

## SALARIES AND EXPENSES

1965 appropriation, regular.....	\$10, 607, 500
2d supplemental, pay costs.....	488, 000
Estimate, 1966.....	11, 300, 000
House allowance.....	10, 500, 000
Committee recommendation.....	11, 095, 500

The committee recommends restoration of \$595,500, to provide a total amount of \$11,095,500 for the Civil Aeronautics Board, which is \$204,500 below the budget estimate.

Like the House, the committee is concerned with the practice of certain air carriers to engage in noncarrier activities, and believes that the Board should continue to supervise these activities vigorously to make sure that such noncarrier operations are not being subsidized.

## PAYMENTS TO AIR CARRIERS

## (LIQUIDATION OF CONTRACT AUTHORIZATION)

1965 appropriation, regular.....	\$82, 500, 000
2d supplemental.....	1, 932, 000
Estimate, 1966.....	83, 500, 000
House allowance.....	80, 000, 000
Committee recommendation.....	80, 785, 000

Addition of \$785,000 is recommended by the committee, to provide a total amount of \$80,785,000 for payments to air carriers, which is \$2,715,000 below the budget estimate. The committee further recommends that a limitation in the amount of \$785,000 be inserted for helicopter operations. The amount recommended is to allow Los Angeles Airways to phase out of subsidy operations by January 1, 1966.

### CIVIL SERVICE COMMISSION

#### SALARIES AND EXPENSES

1965 appropriation, regular.....	\$21, 996, 000
2d supplemental, pay costs.....	700, 000
Estimate, 1966.....	22, 500, 000
House allowance.....	22, 200, 000
Committee recommendation.....	22, 400, 000

Restoration of \$200,000 is recommended by the committee, to provide a total amount of \$22,400,000 for the Civil Service Commission, which is \$100,000 below the budget estimate.

The committee also recommends the deletion of the general provision prohibiting funds to be available for the Legal Examining Unit in the Examining and Personnel Utilization Division of the Commission.

#### ANNUITIES UNDER SPECIAL ACTS

1965 appropriation.....	\$1, 650, 000
Estimate, 1966.....	1, 550, 000
House allowance.....	1, 500, 000
Committee recommendation.....	1, 550, 000

The committee recommends restoration of \$50,000, to provide a total amount of \$1,550,000 for annuities under special acts, the full amount of the budget estimate.

### FEDERAL AVIATION AGENCY

#### OPERATIONS

1965 appropriation, regular.....	\$542, 600, 000
2d supplemental, pay costs.....	9, 300, 000
Estimate, 1966.....	553, 500, 000
House allowance.....	542, 600, 000
Committee recommendation.....	551, 471, 280

Restoration of \$8,900,000 is recommended by the committee, less the proposed contributions to the President's Committee on Equal Employment Opportunity in the amount of \$28,720. The net amount of the restoration is \$8,871,280, to provide a total amount of \$551,471,280 for operations of the Federal Aviation Agency, which is \$2,028,820 below the budget estimate. The committee also recommends adding \$560,000, to provide a total amount of \$6,760,000 for the limitation on total costs of aviation medicine.

The committee has heard testimony dealing with the problems of increased air traffic at Washington National Airport. Present traffic at the airport presents serious problems. Before this situation is intensified the committee feels that the takeoff and landing patterns should be reviewed to determine whether it might be desirable to extend the patterns for greater distances along the Potomac River to avoid danger and discomfort to the populous areas over which aircraft are now flying.

Despite assurances of the FAA that no closure of flight service stations is contemplated in the near future, many Members of Congress

continue to receive inquiries, complaints, and protests from constituents who feel that loss of an FSS in their area would work a definite hardship on general aviation. The Agency is admonished to carefully study any proposed closing to assure that the needs of general aviation are fully protected. The committee will hold the Agency to the assurances given by the Administrator during our hearings, and will expect both the committee and the Congress to be informed of the Agency's plans in this matter, and of any cost savings expected if closures are proposed.

#### FACILITIES AND EQUIPMENT

1965 appropriation.....	\$50,000,000
Estimate, 1966.....	51,000,000
House allowance.....	48,800,000
Committee recommendation.....	50,500,000

The committee recommends adding \$1,700,000, to provide a total amount for facilities and equipment of \$50,500,000, which is \$500,000 below the budget estimate. The committee is advised that \$900,000 of this amount will provide airport traffic control towers at North Hollywood, Fla.; Spokane, Wash.; and Jeffco Airport at Broomfield, Colo., all of which have met the criteria for such service. The additional restoration of \$800,000 is to provide for an airport surveillance radar at Reno Municipal Airport, which has met the criteria for that service. In case the equipment can be obtained from surplus, which the committee favors, the cost to install and establish an IFR room would amount to about \$350,000.

The committee further recommends deletion of the prohibition of funds to purchase land or easements in connection with the National Aviation Facilities Experimental Center.

#### RESEARCH AND DEVELOPMENT

1965 appropriation.....	\$40,000,000
Estimate, 1966.....	40,000,000
House allowance.....	37,500,000
Committee recommendation.....	37,500,000

The committee agrees with the House in providing \$37,500,000 for research and development, which is \$2,500,000 below the budget estimate.

#### OPERATION AND MAINTENANCE, WASHINGTON NATIONAL AIRPORT

1965 appropriation, regular.....	\$3,565,000
2d supplemental, pay costs.....	58,000
Estimate, 1966.....	3,730,000
House allowance.....	3,625,000
Committee recommendation.....	3,730,000

Restoration of \$105 million is recommended by the committee, to provide a total amount of \$3,730,000 for operation and maintenance of the Washington National Airport.

#### OPERATION AND MAINTENANCE, DULLES INTERNATIONAL AIRPORT

1965 appropriation, regular.....	\$4,319,000
2d supplemental, pay costs.....	60,000
Estimate, 1966.....	4,720,000
House allowance.....	4,379,000
Committee recommendation.....	4,679,000

Restoration of \$300,000 is recommended by the committee, to provide a total amount of \$4,679,000 for operation and maintenance of the Dulles International Airport. The committee also recommends the purchase of two additional passenger motor vehicles for police-type use.

#### CONSTRUCTION, WASHINGTON NATIONAL AIRPORT

1965 appropriation-----	\$1,710,000
Estimate, 1966-----	1,100,000
House allowance-----	1,000,000
Committee recommendation-----	1,100,000

Restoration of \$100,000 is recommended by the committee, to provide a total amount of \$1,100,000 for construction at the Washington National Airport.

#### CONSTRUCTION, DULLES INTERNATIONAL AIRPORT

1965 appropriation-----	\$180,000
Estimate, 1966-----	200,000
House allowance-----	180,000
Committee recommendation-----	200,000

Restoration of \$20,000 is recommended by the committee, to provide a total amount of \$200,000 for construction at Dulles International Airport.

#### GRANTS-IN-AID FOR AIRPORTS

1965 appropriation (\$75,000,000 for 1965, \$75,000,000 for 1966) --	\$150,000,000
Estimate, 1966—for 1967-----	62,500,000
House allowance-----	62,500,000
Committee recommendation-----	75,000,000

The committee recommends \$75 million for grants-in-aid for airports for 1967, which is \$12,500,000 over the budget estimate. The committee also recommends inclusion of the language for allocation of the funds, to conform with the allocations previously authorized for 1965 and 1966.

#### FEDERAL COMMUNICATIONS COMMISSION

##### SALARIES AND EXPENSES

1965 appropriation, regular-----	\$16,385,000
2d supplemental, pay costs-----	600,000
Estimate, 1966-----	17,494,000
House allowance-----	16,900,000
Committee recommendation-----	17,085,000

Restoration of \$185,000 is recommended by the committee, to provide a total amount of \$17,085,000 for the Federal Communications Commission, which is \$415,000 below the budget estimate.

The committee is disturbed by the testimony given on the so-called open records ruling of the FCC. The Commission is urged to review that ruling in the interest of fairness to all stations regulated by the FCC as well as the general public.



## FEDERAL HOME LOAN BANK BOARD

## ADMINISTRATIVE EXPENSES

1965 limitation.....	(\$3,747,500)
2d supplemental, pay costs.....	(81,000)
Estimate, 1966.....	(4,252,000)
House allowance.....	(3,712,000)
Committee recommendation.....	(3,885,000)

Restoration of \$173,000 is recommended by the committee, to provide a total amount of \$3,885,000 for administrative expenses of the Federal Home Loan Bank Board, which is \$367,000 below the budget estimate.

## FEDERAL SAVINGS AND LOAN INSURANCE CORPORATION

## ADMINISTRATIVE EXPENSE LIMITATION

1965 limitation.....	(\$225,000)
2d supplemental, pay costs.....	(7,800)
Estimate, 1966.....	(259,000)
House allowance.....	(233,000)
Committee recommendation.....	(243,000)

Restoration of \$10,000 is recommended by the committee, to provide a total amount of \$243,000 for the administrative expense limitation of the Federal Savings and Loan Insurance Corporation, which is \$16,000 below the budget estimate.

## FEDERAL POWER COMMISSION

## SALARIES AND EXPENSES

1965 appropriation, regular.....	\$12,439,500
2d supplemental, pay costs.....	535,000
Estimate, 1966.....	13,539,000
House allowance.....	12,875,000
Committee recommendation.....	13,325,000

The committee recommends restoration of \$450,000, to provide a total amount of \$13,325,000 for the Federal Power Commission, which is \$214,000 below the budget estimate. The committee also recommends inserting in the bill "of which \$260,000 is for purchase of a computer".

Deletion of the limitation of \$340,000 for expenses of travel and of \$129,000 for expenses of printing and reproduction is recommended by the committee.

## FEDERAL TRADE COMMISSION

## SALARIES AND EXPENSES

1965 appropriation, regular.....	\$12,875,000
2d Supplemental, pay costs.....	600,000
Estimate, 1966.....	13,776,000
House allowance.....	13,475,000
Committee recommendation.....	13,625,000

Restoration of \$150,000 is recommended by the committee, to provide a total amount of \$13,625,000 for the Federal Trade Commission, which is \$151,000 below the budget estimate.

## GENERAL SERVICES ADMINISTRATION

### OPERATING EXPENSES, PUBLIC BUILDINGS SERVICE

1965 appropriation, regular	\$219, 185, 000
2d Supplemental, pay costs	4, 055, 000
Estimate, 1966	230, 618, 000
House allowance	225, 000, 000
Committee recommendation	228, 500, 000

The committee recommends restoration of \$3,500,000, to provide a total amount of \$228,500,000 for operating expenses of the Public Buildings Service, which is \$2,618,000 below the budget estimate.

### REPAIR AND IMPROVEMENT OF PUBLIC BUILDINGS

1965 appropriation	\$90, 000, 000
Estimate, 1966	79, 600, 000
House allowance	90, 000, 000
Committee recommendation	85, 000, 000

A reduction of \$5 million is recommended by the committee, to provide a total amount for repair and improvement of public buildings of \$85 million, which is \$5,400,000 over the budget estimate.

### CONSTRUCTION, PUBLIC BUILDINGS PROJECTS

1965 appropriation, regular	\$153, 167, 000
2d supplemental:	
IRS building, Ogden	4, 305, 000
Additions, 57 projects	7, 245, 900
Total	11, 550, 900
Estimate, 1966	183, 751, 000
House allowance	105, 577, 000
Committee recommendation	175, 782, 000

The committee recommends a total appropriation of \$175,782,000 for construction of public buildings projects, which is an increase of \$70,205,000 over the House allowance and \$7,969,000 below the budget estimate.

The amount recommended is arrived at as follows:

House allowance	\$105, 577, 000
Restoration of fallout protection, 15 projects	337, 000
Restoration of half of the House reduction of 10 percent	5, 365, 000
Restoration of Dallas, Tex., project, less 5 percent, with fallout protection	21, 024, 000
Restoration of FBI Building, Washington, D.C., project, less 5 percent, with fallout protection	43, 479, 000
Senate recommendation	175, 782, 000

To conform to the recommendation for restoration of the amount for fallout shelters in Federal buildings, the committee recommends inserting "fallout shelters" in the authorizing language for the item.

Details of the individual projects as recommended by the Senate committee, in comparison with the estimate and the House allowance, are set forth in the following table:

Location of project	Construction estimate	Fallout protection included in estimate	House allowance (10-percent reduction, omitting fallout protection)	Senate recommendation (5-percent reduction, including fallout protection)
Tuscaloosa, Ala.....	\$1,676,000	\$21,000	\$1,490,000	\$1,593,000
Magnolia, Ark.....	315,200		284,000	300,000
Sacramento, Calif.....	5,882,000		5,294,000	5,588,000
Bridgeport, Conn.....	3,357,000	24,000	3,000,000	3,190,000
St. Petersburg, Fla.....	4,200,000		3,780,000	3,990,000
Umatilla, Fla.....	150,700		136,000	143,000
Americus, Ga.....	1,206,000	23,000	1,065,000	1,147,000
Athens, Ga.....	2,226,000	22,000	1,984,000	2,116,000
Valdosta, Ga.....	2,074,000	21,000	1,848,000	1,971,000
Moscow, Idaho.....	1,263,000	24,000	1,115,000	1,201,000
St. Maries, Idaho.....	866,000	18,000	763,000	823,000
Chicago, Ill.....	46,210,000		42,390,000	44,500,000
Hammond, Ind.....	678,000		610,000	644,000
Cedar Rapids, Iowa.....	576,000		518,000	547,000
Louisville, Ky.....	11,144,000	34,000	10,000,000	10,584,000
Rockland, Maine.....	399,000		359,000	379,000
Portland, Maine.....	1,380,000		1,242,000	1,311,000
Cambridge, Mass.....	789,000		710,000	749,000
Grand Haven, Mich.....	356,600		321,000	339,000
Greenwood, Miss.....	1,042,000	21,000	919,000	991,000
Butte, Mont.....	643,000		579,000	611,000
Newmarket, N.H.....	224,500		202,000	213,000
Rochester, N.Y.....	8,080,000		7,227,000	7,628,000
Raleigh, N.C.....	6,288,000	27,000	5,635,000	5,975,000
Trenton, N.C.....	134,000		121,000	128,000
Harrisburg, Pa.....	6,732,000	28,000	6,034,000	6,397,000
Lubbock, Tex.....	1,636,000	21,000	1,454,000	1,555,000
Brattleboro, Vt.....	606,000	17,000	530,000	577,000
Rutland, Vt.....	645,000	20,000	563,000	614,000
St. Albans, Vt.....	826,000	16,000	729,000	785,000
Mount Hope, W. Va.....	305,000		275,000	290,000
Subtotal.....	111,860,000	337,000	101,177,000	109,879,000
Projects not changed:				
Kansas City, Mo.....	4,000,000		3,900,000	3,900,000
Small projects outside District of Columbia.....			500,000	500,000
Projects restored by Senate:				
Dallas, Tex.....	22,128,000	39,000		21,024,000
Washington, D.C., FBI Building.....	45,763,000	83,000		43,479,000
Total.....	183,751,000	459,000	105,577,000	175,782,000

## SITES AND EXPENSES, PUBLIC BUILDINGS PROJECTS

1965 appropriation.....	\$20,109,000
Estimate, 1966.....	20,000,000
House allowance.....	20,000,000
Committee recommendation.....	17,451,000

Reductions of \$2,476,000 and \$73,000 are recommended by the committee, to provide a total amount for sites and expenses of \$17,451,000.

The reduction of \$2,476,000 results from the deletion of the Patent Office, in Howard or Anne Arundel County, Md., from the approved projects that are funded.

The reduction of \$73,000 is the denial of the proposed contributions to the President's Committee on Equal Employment Opportunity.

The projects funded are indicated on the following table:

*Approved projects—Sites and expenses, public buildings projects*

Location	Estimated cost		
	Sites and expenses	Improvements	Total
Alaska: Petersburg, post office, Federal office building-----	\$200,000	\$555,000	\$755,000
Arkansas:			
Conway, post office, Federal office building-----	123,000	648,000	771,000
Star City, post office, Federal office building-----	94,000	253,000	347,000
Colorado: Fort Collins, post office, Federal office building-----	683,000	1,837,000	2,520,000
Florida: West Palm Beach, post office, courthouse-----	1,974,000	4,699,000	6,673,000
Georgia: Augusta, post office, Federal office building-----	888,000	1,792,000	2,680,000
Maryland:			
Beltsville, test center-----	117,000	1,232,000	1,349,000
Massachusetts: Fitchburg, post office, Federal office building-----	504,000	1,268,000	1,771,000
New Hampshire: Keene, post office, Federal office building-----	270,000	753,000	1,023,000
North Carolina: Wilkesboro, post office, courthouse-----	225,000	918,000	1,143,000
Rhode Island: Barrington, post office, Federal office building-----	88,000	208,000	296,000
Tennessee: Nashville, courthouse, Federal office building annex-----	996,000	7,739,000	8,735,000
Texas:			
Laredo, border patrol station headquarters-----	100,000	543,000	643,000
Lubbock, post office, courthouse, Federal office building-----	824,000	6,609,000	7,433,000
Rockwall, post office, Federal office building-----	72,000	219,000	291,000
Vermont: Essex Junction, post office, Federal office building-----	165,000	295,000	460,000
Washington: Wenatchee, Federal office building-----	159,000	1,467,000	1,626,000
Washington, D.C.:			
Labor Department Building-----	8,000,000	38,037,000	46,037,000
Tax court-----	450,000	6,804,000	7,254,000
Subtotal (19 projects)-----	15,832,000	75,876,000	91,808,000
Program development and administrative operations-----	1,600,000		
Total-----	17,531,000		
Rounded to-----	17,524,000		

While there is agreement that there is need for a new Patent Office Building, there are many differences of opinion among those who would use this building. The committee, for this reason, has not included any funds for the planning of a new Patent Office Building, and recommend that the Department of Commerce or the appropriate committees of Congress give further study as to the site of this new building, and make a definite recommendation at an early date.

#### OPERATING EXPENSES, FEDERAL SUPPLY SERVICE

1965 appropriation, regular-----	\$50,670,000
2d supplemental-----	2,750,000
Estimate, 1966-----	56,640,000
House allowance-----	54,320,000
Committee recommendation-----	56,640,000

The committee recommends restoration of \$2,320,000, to provide a total amount of \$56,640,000 for operating expenses of the Federal Supply Service, the budget estimate.

#### NATIONAL HISTORICAL PUBLICATION GRANTS

1965 appropriation, 1st supplemental-----	\$350,000
Estimate, 1966-----	500,000
House allowance-----	350,000
Committee recommendation-----	350,000

The committee agrees with the House allowance of \$350,000 for national historical publication grants, which is \$150,000 below the budget estimate.



OPERATING EXPENSES, TRANSPORTATION, AND COMMUNICATIONS  
SERVICE

1965 appropriation-----	\$5,690,000
Estimate, 1966-----	6,022,000
House allowance-----	5,709,000
Committee recommendation-----	5,709,000

The committee agrees with the House allowance of \$5,709,000 for operating expenses of the Transportation and Communications Service, which is \$313,000 below the budget estimate.

The committee would again remind GSA that in comparing costs for displacement of existing utility services, recognition should be given to all costs normally borne by nongovernmental suppliers.

STRATEGIC AND CRITICAL MATERIALS (INDEFINITE APPROPRIATION  
OF RECEIPTS)

1965 appropriation, regular-----	(\$17,755,000)
2d supplemental, pay costs-----	(118,500)
Estimate, 1966-----	(17,525,000)
House allowance-----	(17,400,000)
Committee recommendation-----	(17,400,000)

The committee agrees with the House allowance of \$17,400,000 of proceeds from sales of materials to be used to maintain the stockpile of strategic materials.

Restoration of \$124,000 is recommended by the committee to the limitation on operating expenses, to provide a total amount of \$3,180,000, which is the estimate for 1966.

## HOUSING AND HOME FINANCE AGENCY

## OFFICE OF THE ADMINISTRATOR

## SALARIES AND EXPENSES

1965 appropriation, regular-----	\$15,725,000
2d supplemental, pay costs-----	660,000
Estimate, 1966-----	17,125,000
House allowance (see new item for Urban Renewal Administration)-----	3,675,000
Committee recommendation-----	3,666,600

A reduction is recommended by the committee of \$8,400, the amount of the proposed contribution to the President's Committee on Equal Employment Opportunity, to provide a total amount for the Office of the Administrator of \$3,666,600, which is \$13,458,400 below the estimate, which included operation of the urban renewal program.

## URBAN STUDIES AND HOUSING RESEARCH

1965 appropriation, regular-----	\$387,400
2d supplemental, pay costs-----	10,000
Estimate, 1966-----	1,500,000
House allowance-----	750,000
Committee recommendation-----	750,000

The committee agrees with the House in providing \$750,000 for urban studies and housing research, which is \$750,000 below the budget estimate.

## FEDERAL-STATE TRAINING PROGRAMS

1965 appropriation (denied in 1st and 2d supplementals)-----	0
Estimate, 1966-----	\$10, 145, 000
House allowance-----	0
Committee recommendation-----	0

The committee has denied the request of \$10,145,000 to begin a new program of matching grants to States to train State and local employees in community development activities, as authorized by title VIII of the Housing Act of 1964.

## FELLOWSHIP FOR CITY PLANNING AND URBAN STUDIES

1965 appropriation-----	0
Estimate, 1966-----	\$530, 000
House allowance-----	0
Committee recommendation-----	0

The committee has also denied the request of \$530,000 to begin a new program of fellowships, as authorized by title VIII of the Housing Act of 1964.

## OPEN SPACE LAND GRANTS

1965 appropriation-----	\$15, 000, 000
Estimate, 1966-----	60, 500, 000
House allowance-----	20, 000, 000
Committee recommendation-----	25, 000, 000

Restoration of \$5 million is recommended by the committee, to provide a total amount of \$25 million for open space land grants, which is \$3,665,000 less than the amount of the remaining authorization, and \$35,500,000 less than the amount requested. The committee also recommends restoration of \$100,000, to provide a total amount of \$400,000 for the limitation for administrative expenses and technical assistance.

## LOW-INCOME HOUSING DEMONSTRATION PROGRAMS

1965 appropriation, administrative expenses-----	\$25, 000
1st supplemental, programs-----	1, 250, 000
Estimate, 1966-----	2, 575, 000
House allowance-----	1, 275, 000
Committee recommendation-----	1, 275, 000

The committee agrees with the House allowance of \$1,275,000 for low-income housing demonstration programs, which is \$1,300,000 below the budget estimate. Restoration of \$10,000 is recommended, to provide a total amount of \$57,300 for the limitation on administrative expenses.

## URBAN RENEWAL ADMINISTRATION

1965 appropriation, fund (liquidation of contract authorization) --	\$200, 000, 000
2d supplemental (liquidation of contract authorization)-----	30, 000, 000
Estimate, 1966 (plus \$13,175,000 for administrative expenses)----	331, 000, 000
House allowance (new item for grants, including liquidation funds) -	438, 675, 000
Committee recommendation-----	344, 175, 000

The committee recommends a total amount of \$344,175,000 for the Urban Renewal Administration, which is a reduction of \$94,500,000 from the House allowance and an increase of \$13,175,000 over the budget estimate, which is the amount of administrative expenses estimated for this program under the Office of the Administrator.

The committee also recommends adding to the item language to make clear that funds would be available for administrative expenses in connection with grants under section 314 and section 701 of the Housing Act of 1954 for urban planning assistance.

Deletion of the proviso restricting funds for administrative expenses or technical services is recommended by the committee. The committee is advised that because of the special nature and characteristics of the urban renewal program, it can operate more efficiently and effectively through the use of contract authority authorized by law for a 4-year period, as proposed by the President, and that it would be disruptive and harmful to the program to subject its forward planning and commitment levels to the annual appropriations process.

#### REHABILITATION LOAN FUND

1965 appropriation, 2d supplemental.....	\$10,180,000
Estimate, 1966.....	41,800,000
House allowance.....	41,205,000
Committee recommendation.....	41,520,000

Restoration of \$315,000 is recommended by the committee, to provide a total amount of \$41,520,000 for the rehabilitation loan fund, which is \$280,000 below the budget estimate. Restoration is also recommended of \$315,000, to provide a total amount of \$1,520,000 for the limitation for administrative expenses, which is \$280,000 below the budget estimate.

#### URBAN MASS TRANSPORTATION GRANTS

1965 appropriation, 1st supplemental.....	\$60,000,000
Estimate, 1966 (\$150,000,000 for 1966 and \$150,000,000 for 1967).....	300,000,000
House allowance (\$120,000,000 for 1966 and \$120,000,000 for 1967).....	240,000,000
Committee recommendation.....	280,000,000

Restoration of \$40 million is recommended by the committee, to provide a total amount of \$280 million for urban mass transportation grants, of which \$140 million is for 1966 and \$140 million is for 1967. The total amount recommended is \$20 million below the budget estimate.

#### ADMINISTRATIVE EXPENSES, URBAN TRANSPORTATION ACTIVITIES

1965 appropriation, regular.....	\$100,000
1st supplemental.....	187,500
2d supplemental, pay costs.....	12,500
Estimate, 1966.....	550,000
House allowance.....	440,000
Committee recommendation.....	470,000

The committee recommends restoration of \$30,000, to provide a total amount of \$470,000 for administrative expenses of urban transportation activities, which is \$80,000 below the budget estimate.

#### PUBLIC HOUSING ADMINISTRATION

##### ADMINISTRATIVE EXPENSES

1965 appropriation, regular.....	\$15,784,000
2d supplemental, pay costs.....	568,000
Estimate, 1966.....	17,210,000
House allowance.....	16,500,000
Committee recommendation.....	16,995,800

Restoration of \$500,000 is recommended by the committee, less \$4,200 denied by the committee as a proposed contribution to the President's Committee on Equal Employment Opportunity, for a net increase of \$495,800, to provide a total amount of \$16,995,800 for administrative expenses of the Public Housing Administration, which is \$214,200 below the budget estimate.

#### NONADMINISTRATIVE EXPENSES

1965 limitation.....	(\$1,520,000)
Estimate, 1966.....	(1,582,000)
House allowance.....	(1,420,000)
Committee recommendation.....	(1,200,000)

A reduction of \$220,000 is recommended by the committee, to provide a total amount of \$1,200,000 for nonadministrative expenses of the Public Housing Administration, which is \$382,000 below the budget estimate. The reduction results from the transfer of a project to a local housing authority.

#### FEDERAL NATIONAL MORTGAGE ASSOCIATION

##### ADMINISTRATIVE EXPENSE LIMITATION

1965 limitation.....	(\$8,600,000)
Estimate, 1966.....	(8,800,000)
House allowance.....	(8,800,000)
Committee recommendation.....	(8,795,800)

A reduction of \$4,200 is recommended by the committee as a denial of the proposed contribution to the President's Committee on Equal Employment Opportunity, to provide a total amount of \$8,795,800 for the administrative expense limitation for the Federal National Mortgage Association, which is \$4,200 under the budget estimate.

#### FEDERAL HOUSING ADMINISTRATION

##### ADMINISTRATIVE EXPENSES

1965 limitation, regular.....	(\$9,687,500)
2d supplemental, pay costs.....	(397,000)
Estimate, 1966.....	(10,450,000)
House allowance.....	(10,084,500)
Committee recommendation.....	(10,330,300)

##### NONADMINISTRATIVE EXPENSES

1965 limitation, regular.....	(\$78,000,000)
2d supplemental, pay costs.....	(1,775,000)
Estimate, 1966.....	(80,850,000)
House allowance.....	(79,775,000)
Committee recommendation.....	(80,275,000)

The committee recommends restoration of \$250,000, less \$4,200 denied by the committee as a proposed contribution to the President's Committee on Equal Employment Opportunity, for a net increase of \$245,800, to provide a total amount for administrative expenses of the Federal Housing Administration of \$10,330,300, which is \$119,700 below the budget estimate.

The committee further recommends restoration of \$500,000, to provide a total amount of \$80,275,000 for nonadministrative expenses of the Federal Housing Administration, which is \$575,000 below the budget estimate.



## INTERSTATE COMMERCE COMMISSION

## SALARIES AND EXPENSES

1965 appropriation, regular	\$25,485,000
2d supplemental, pay costs	1,230,000
Estimate, 1966	27,300,000
House allowance	26,715,000
Committee recommendation	27,115,000

Restoration of \$400,000 is recommended by the committee, to provide a total amount of \$27,115,000 for the Interstate Commerce Commission, which is \$185,000 below the budget estimate.

The committee also recommends an increase of \$12,350, to provide a total amount of \$1,960,000 for the earmarking for railroad safety activities, and an increase of \$7,200, to provide a total amount of \$1,310,000 for the earmarking for locomotive inspection activities.

The committee recommends inserting a provision to make \$35,000 available for the establishment of a motor carrier office in Wyoming, on which the committee requests an immediate response, with similar offices in Delaware and Vermont to be established at the first feasible opportunity.

## NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

In summary, the committee recommends the full amount of the authorization for NASA of \$5,190,396,200, less \$91,000, which is \$69,694,800 under the budget estimate of \$5,260 million, and is \$30,305,200 over the amount in the House bill of \$5,160 million.

The amounts for the items of appropriations are as follows:

## RESEARCH AND DEVELOPMENT

1965 appropriation	\$4,363,594,000
Estimate, 1966 (authorization \$4,536,971,000)	4,575,900,000
House allowance	4,521,000,000
Committee recommendation	4,536,971,000

Restoration of \$15,971,000 is recommended by the committee, to provide the full amount of the authorization of \$4,536,971,000 which is \$38,919,000 below the budget estimate.

The committee is concerned over the fact that no provision has been made for a backup launch vehicle to support the Surveyor project. At present that project is solely dependent on the Centaur, which is currently under development. In view of the dependence of the Apollo project on successful advance soft landings of Surveyor on the lunar surface and the numerous difficulties encountered in the development of Centaur in time to meet the Surveyor schedule, the committee, in making its recommendations, has considered and included \$10 million for adapting the Titan III-C booster to the Surveyor project as a backup launch vehicle.

The committee favors an equitable distribution among the States in the awarding of grants and contracts for research.

## CONSTRUCTION OF FACILITIES

1965 appropriation	\$262,880,500
Estimate, 1966 (authorization \$62,376,350)	74,700,000
House allowance	60,000,000
Committee recommendation	62,376,350

Restoration of \$2,376,350 is recommended by the committee, to provide the full amount of the authorization of \$62,376,350, which is \$12,323,650 below the budget estimate.

## ADMINISTRATIVE OPERATIONS

1965 appropriation-----	\$623, 525, 500
Estimate, 1966 (authorization \$591,048,850)-----	609, 400, 000
House allowance-----	579, 000, 000
Committee recommendation-----	590, 957, 850

The committee recommends restoration of \$12,048,850, less \$91,000 denied by the committee as a proposed contribution to the President's Committee on Equal Employment Opportunity, for a net increase of \$11,957,850, to provide a total amount of \$590,957,850, which is \$91,000 below the authorization of \$591,048,850 and \$18,442,150 below the budget estimate.

## GENERAL PROVISIONS

The committee recommends inserting a general provision, to implement the permissive language in the authorization, which would permit common use materials, supplies, and services to be initially financed from one appropriation and later to be charged to the benefiting appropriation on the basis of actual usage.

## NATIONAL CAPITAL HOUSING AUTHORITY

## OPERATION AND MAINTENANCE OF PROPERTIES

1965 appropriation-----	\$37, 000
Estimate, 1966-----	41, 000
House allowance-----	37, 000
Committee recommendation-----	41, 000

Restoration of \$4 million is recommended by the committee, to provide a total amount of \$41,000 for the operation and maintenance of properties under the National Capital Housing Authority, which is the full amount of the budget estimate.

## NATIONAL SCIENCE FOUNDATION

## SALARIES AND EXPENSES

1965 appropriation-----	\$420, 400, 000
Estimate, 1966-----	530, 000, 000
House allowance-----	480, 000, 000
Committee recommendation-----	479, 999, 000

A reduction of \$1,000 is recommended by the committee, in denial of the proposed contribution to the President's Committee on Equal Employment Opportunity, to provide a total amount for the National Science Foundation of \$479,999,000, which is \$50,001,000 below the budget estimate.

A reduction of \$5,400,000 is recommended, to provide a total amount of \$37,600,000 for the earmarking for the supplementary training program for secondary school science and mathematics teachers. The committee considers this a very important program, and is hopeful that the Foundation will continue to expand the operation of the program.

The committee recommends deletion of the portion of the proviso restricting to 10 percent the fellowship awards to be granted to applicants of any one State of permanent residence.

In this connection, the committee notes that the Foundation has been striving to accomplish a more equitable distribution among the States of grants and contracts, and urges the Foundation to continue in this direction.

## SECURITIES AND EXCHANGE COMMISSION

## SALARIES AND EXPENSES

1965 appropriation, regular	\$14,680,000
1st supplemental	150,000
2d supplemental, pay costs	612,000
Estimate, 1966	17,400,000
House allowance	16,442,000
Committee recommendation	16,442,000

The committee agrees with the House allowance of \$16,442,000 for the Securities and Exchange Commission, which is \$958,000 below the budget estimate.

## SELECTIVE SERVICE SYSTEM

## SALARIES AND EXPENSES

1965 appropriation, regular	\$40,009,000
1st supplemental	6,500,000
2d supplemental, pay costs	1,353,000
Estimate, 1966	49,500,000
House allowance	49,000,000
Committee recommendation	49,250,000

Restoration of \$250,000 is recommended by the committee, to provide a total amount of \$49,250,000 for the Selective Service System, which is \$250,000 below the budget estimate.

## VETERANS' ADMINISTRATION

## GENERAL OPERATING EXPENSES

1965 appropriation, regular	\$155,125,000
2d supplemental	7,745,000
Estimate, 1966	158,000,000
House allowance (plus \$3,000,000 added on floor to continue VA facilities proposed to be closed)	160,000,000
Committee recommendation	160,468,800

The committee recommends a total amount of \$160,468,800 for general operating expenses of the Veterans' Administration, which is \$2,468,800 over the budget estimate. This amount includes a denial of the proposed contribution to the President's Committee on Equal Employment Opportunity in the amount of \$31,300.

Of the \$3 million added when the bill passed the House, \$2,586,000 will be required to keep open eight of the regional offices planned to be closed.

## MEDICAL ADMINISTRATION AND MISCELLANEOUS OPERATING EXPENSES

1965 appropriation, regular	\$14,200,000
2d supplemental, pay costs	696,000
Estimate, 1966	13,496,000
House allowance	12,596,000
Committee recommendation	13,496,000

Restoration is recommended by the committee of \$900,000, to provide a total amount of \$13,496,000 for medical administration and miscellaneous operating expenses, the full budget estimate.

Deletion is recommended by the committee of the proviso restricting funds for expenses of any area medical or regional representatives' offices.

## MEDICAL AND PROSTHETIC RESEARCH

1965 appropriation, regular	\$37, 000, 000
2d supplemental, pay costs	783, 000
Estimate, 1966	40, 893, 000
House allowance	37, 783, 000
Committee recommendation	40, 893, 000

The committee recommends restoration of \$3,110,000, to provide the full amount of the budget estimate of \$40,893,000 for medical and prosthetic research.

## MEDICAL CARE

1965 appropriation, regular	\$1, 115, 935, 000
2d supplemental, pay costs	38, 474, 000
Estimate, 1966	1, 177, 417, 000
House allowance (plus \$20,500,000 added on floor to continue VA facilities proposed to be closed)	1, 197, 917, 000
Committee recommendation	1, 191, 956, 000

A reduction of \$5,961,000 is recommended by the committee, to provide a total amount of \$1,191,956,000 for medical care. In addition to providing the full amount of the budget estimate, the House added \$20,500,000 when the bill was passed, of which \$14,539,000 will be required to keep open five hospitals and two domiciliaries, leaving a balance of \$5,961,000, which is the reduction recommended.

The committee was somewhat concerned by the testimony of several doctors from medical schools that additional funds would enable the Veterans' Administration to improve their patient care operations and staffing in order to raise their medical care standards to the level of affiliated schools. The committee requests the Administration to review this matter and to advise the committee in the next budget submission where such additional funds would be required and in what amount.

## COMPENSATION AND PENSIONS

1965 appropriation, regular	\$3, 963, 000, 000
2d supplemental	150, 000, 000
Estimate, 1966	4, 142, 000, 000
House allowance	4, 142, 000, 090
Committee recommendation	4, 142, 000, 000

The committee agrees with the House allowance of \$4,142 million for the full amount of the budget estimate for compensation and pensions.

The committee recommends the correction of citation numbers relating to the payment of adjusted service credits and certificates

## READJUSTMENT BENEFITS

1965 appropriation, regular	\$37, 100, 000
2d supplemental	8, 800, 000
Estimate, 1966	36, 500, 000
House allowance	36, 000, 000
Committee recommendation	36, 500, 000

Restoration of \$500,000 is recommended by the committee, to provide the full amount of the budget estimate of \$36,500,000 for readjustment benefits.

## CONSTRUCTION OF HOSPITAL AND DOMICILIARY FACILITIES

1965 appropriation	\$98, 103, 000
Estimate, 1966	97, 006, 000
House allowance	87, 585, 000
Committee recommendation	92, 736, 800



The committee recommends a total amount of \$92,736,800 for construction of hospital and domiciliary facilities, which is \$4,269,200 below the budget estimate. The restoration includes \$882,600 for fallout shelters at San Diego, Calif., Lexington, Ky., Northport, N.Y., and San Antonio, Tex. (including planning), and \$4,269,200 to restore half of the overall reduction included in the House allowance.

For the past 2 years this committee has brought to the attention of Veterans' Administration officials the dire need for a 300-bed addition at the Phoenix, Ariz., Veterans' Administration Hospital. Since the committee has been assured that plans and cost estimates will be forthcoming for this project within the next few weeks, the committee urges that funds for this facility be included in the Veterans' Administration budgeted program for fiscal year 1967.

The committee renews its request that funds in the amount of \$1,722,000 continue to be earmarked for technical services for Bay Pines, Fla., whenever the Administrator deems it in the public interest to begin new construction at that site.

#### GRANTS FOR CONSTRUCTION OF STATE NURSING HOMES

1965 appropriation.....	0
Estimate, 1966.....	\$5,000,000
House allowance.....	2,500,000
Committee recommendation.....	4,000,000

Restoration of \$1,500,000 is recommended by the committee, to provide a total amount of \$4 million for grants for construction of State nursing homes, which is \$1 million below the budget estimate.

#### LOAN GUARANTEE REVOLVING FUNDEE

1965 limitation (plus \$200,000,000 transfer from direct loans fund).....	\$380,000,000
Estimate, 1966 (continuing authorization without limitations).....	Language
House allowance (plus \$180,000,000 transfer from direct loans fund).....	360,000,000
Committee recommendation.....	380,000,000

The committee recommends an increase of \$20 million, to provide a total amount of \$380 million as the limitation on the amount available for expenses from the loan guarantee revolving fund. The committee also recommends an increase of \$30 million, to provide a total amount of \$210 million, as the limitation on the amount of unobligated balances available for transfer from the direct loan revolving fund.

#### DIRECT LOAN REVOLVING FUND

1965 appropriation.....	None.
Estimate, 1966, language rescinding authority to borrow \$100,000,000.....	Do.
House allowance.....	Do.
Committee recommendation.....	Language.

The committee recommends inserting language in the bill, reducing by \$100 million the amount authorized to be advanced for the purposes of the direct loan revolving fund.

#### GENERAL PROVISIONS

The committee recommends deletion of section 303, prohibiting funds to be used to pay any recipient of a grant for the conduct of a research project an amount equal to as much as the entire cost of such project.

## PERMANENT AND INDEFINITE ANNUAL APPROPRIATIONS

Item	Appropriation estimates, 1965	Appropriation estimates, 1966	Increase (+) or decrease (-)
Federal Power Commission: Payments to States under Federal Power Act.....	\$123, 000	\$123, 000	-----
General Services Administration: Expenses, disposal of surplus real and related personal property.....	1, 000, 000	1, 000, 000	-----
Total, permanent and indefinite appropriations.....	1, 123, 000	1, 123, 000	-----

NOTE.—Amounts as estimated and shown in the January 1965 budget document for 1966. Subject to further revision.

# ADMINISTRATIVE AND NONADMINISTRATIVE EXPENSES

[Limitation on amounts of corporate fund to be expended]

Corporation or agency	Appropriations, 1965	Budget estimates, 1966	Recommended in House bill for 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates 1966	House bill
Federal Home Loan Bank Board:							
Administrative expenses .....	(\$3,828,500)	(\$4,252,000)	(\$3,712,000)	(\$3,885,000)	(+\$56,500)	(-\$367,000)	(+\$173,000)
Nonadministrative expenses .....	(13,120,000)	(13,155,000)	(13,155,000)	(13,155,000)	(+35,000)	-----	-----
Federal Savings and Loan Insurance Corporation .....	(252,800)	(259,000)	(233,000)	(243,000)	(+10,200)	(-16,000)	(+10,000)
Housing and Home Finance Agency:							
College housing loans .....	(1,975,000)	(1,985,000)	(1,975,000)	(1,975,000)	-----	(-10,000)	-----
Public facility loans .....	(1,270,000)	(1,325,000)	(1,270,000)	(1,270,000)	-----	(-55,000)	-----
Revolving fund (liquidating programs) .....	(114,000)	(115,000)	(110,000)	(110,000)	(-4,000)	(-5,000)	-----
Housing for the elderly or handicapped .....	(950,000)	(1,000,000)	(950,000)	(950,000)	-----	(-50,000)	-----
Federal National Mortgage Association .....	(3,600,000)	(3,800,000)	(3,800,000)	(3,795,800)	(+195,800)	(-4,200)	(-4,200)
Federal Housing Administration:							
Administrative expenses .....	(10,084,500)	(10,450,000)	(10,084,500)	(10,330,300)	(+245,800)	(-119,700)	(+245,800)
Nonadministrative expenses .....	(79,775,000)	(80,850,000)	(79,775,000)	(80,275,000)	(+500,000)	(-575,000)	(+500,000)
Public Housing Administration:							
Administrative expenses .....	(16,352,000)	(17,210,000)	(16,500,000)	(17,000,000)	(+648,000)	(-210,000)	(+500,000)
Nonadministrative expenses .....	(1,420,000)	(1,582,000)	(1,420,000)	(1,200,000)	(-220,000)	(-382,000)	(-220,000)
Total, administrative expenses .....	(137,721,800)	(140,983,000)	(137,984,500)	(139,189,100)	(+1,467,300)	(-1,793,900)	(+1,204,600)

**COMPARATIVE STATEMENT OF THE AI APPROPRIATIONS FOR 1965 AND ESTIMATES AND AMOUNTS RECOMMENDED  
IN THE BILL FOR 1966**

Item	Appropriations, 1965	Budget estimates, 1966	Recommended in House bill for 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates 1966	House bill
<b>TITLE I</b>							
<b>EXECUTIVE OFFICE OF THE PRESIDENT</b>							
<b>NATIONAL AERONAUTICS AND SPACE COUNCIL</b>							
Salaries and expenses.....	\$500,000	\$525,000	\$525,000	\$525,000	+25,000		
<b>OFFICE OF EMERGENCY PLANNING</b>							
Salaries and expenses.....	4,841,000	4,989,000	3,380,000	4,955,000	+114,000	-\$34,000	+\$1,575,000
Salaries and expenses, telecommunications.....		1,531,000	1,130,000	1,430,000	+1,430,000	-101,000	+300,000
Civil defense and defense mobilization functions of Federal agencies.....	4,364,900	5,200,000	4,365,000	4,365,000	+100	-835,000	
State and local preparedness.....	1,500,000				-1,500,000		
Total, Office of Emergency Planning.....	10,705,900	11,720,000	8,875,000	10,750,000	+44,100	-970,000	+1,875,000
<b>OFFICE OF SCIENCE AND TECHNOLOGY</b>							
Salaries and expenses.....	976,500	1,162,000	1,070,000	1,110,000	+133,500	-52,000	+40,000
Total, Executive Office of the President.....	12,182,400	13,407,000	10,470,000	12,385,000	+202,600	-1,022,000	+1,915,000
<b>FUNDS APPROPRIATED TO THE PRESIDENT</b>							
Disaster relief.....	55,000,000	155,000,000	20,000,000	80,000,000	+25,000,000	+25,000,000	+60,000,000



DEPARTMENT OF DEFENSE							
CIVIL DEFENSE							
Operation and maintenance .....	75,000,000	79,200,000	58,990,000	69,170,000	-5,830,000	-10,030,000	+10,180,000
Research, shelter survey, and marking .....	30,200,000	114,700,000	30,200,000	55,200,000	+25,000,000	-59,500,000	+25,000,000
Total, Civil Defense, Department of Defense .....	105,200,000	193,900,000	89,190,000	124,370,000	+19,170,000	-69,530,000	+35,180,000
DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE							
PUBLIC HEALTH SERVICE							
Emergency health activities .....	8,875,000	10,380,000	-----	2,000,000	-6,875,000	-8,380,000	+2,000,000
INDEPENDENT OFFICES							
CIVIL AERONAUTICS BOARD							
Salaries and expenses .....	11,095,500	11,300,000	10,500,000	11,095,500	-----	-204,500	+595,500
Payments to air carriers (liquidation of contract authorization) ..	84,432,000	83,500,000	80,000,000	80,785,000	-3,647,000	-2,715,000	+785,000
Total, Civil Aeronautics Board .....	95,527,500	94,800,000	90,500,000	91,880,500	-3,647,000	-2,919,500	+1,380,500
CIVIL SERVICE COMMISSION							
Salaries and expenses .....	22,696,000	22,500,000	22,200,000	22,400,000	-296,000	-100,000	+200,000
Investigation of U.S. citizens for employment by international organizations .....	600,000	627,000	600,000	600,000	-----	-27,000	-----
Annuities under special acts .....	1,650,000	1,550,000	1,500,000	1,550,000	-100,000	-----	+50,000
Government payment for annuitants, employees health benefits ..	-----	29,224,000	29,220,000	29,220,000	+29,220,000	-4,000	-----
Government payment for annuitants, employees health benefits fund .....	12,210,000	-----	-----	-----	-12,210,000	-----	-----
Government contributions, retired employees health benefits fund .....	14,800,000	-----	-----	-----	-14,800,000	-----	-----
Payment to civil service retirement and disability fund .....	65,000,000	67,000,000	67,000,000	67,000,000	+2,000,000	-----	-----
Administrative expenses, employees life insurance fund (lim- itation) .....	(273,500)	(279,000)	(279,000)	(279,000)	(+5,500)	-----	-----
Total, Civil Service Commission .....	116,956,000	120,901,000	120,520,000	120,770,000	+3,814,000	-131,000	+250,000

See footnotes at end of table, p. 30.

Comparative statement of the appropriations for 1965 and estimates and amounts recommended in the bill for 1966—Con.

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Item	Appropriations, 1965	Budget estimates, 1966	Recommended in House bill for 1966	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
					Appropriations, 1965	Budget estimates 1966	House bill
INDEPENDENT OFFICES—Continued							
FEDERAL AVIATION AGENCY							
Operations.....	\$551,900,000	\$553,500,000	\$542,600,000	\$551,471,280	—\$428,720	—\$2,028,720	+\$8,871,280
Facilities and equipment.....	50,000,000	51,000,000	48,800,000	50,500,000	+500,000	—500,000	+1,700,000
Research and development.....	40,000,000	40,000,000	37,500,000	37,500,000	—2,500,000	—2,500,000	-----
Operation and maintenance, Washington National Airport.....	3,623,000	3,730,000	3,625,000	3,730,000	+107,000	-----	+105,000
Operation and maintenance, Dulles International Airport.....	4,379,000	4,720,000	4,379,000	4,679,000	+300,000	—41,000	+300,000
Construction, Washington National Airport.....	1,710,000	1,100,000	1,000,000	1,100,000	—610,000	-----	+100,000
Construction, Dulles International Airport.....	180,000	200,000	180,000	200,000	+20,000	-----	+20,000
Grants-in-aid for airports.....	150,000,000	62,500,000	62,500,000	75,000,000	—75,000,000	+12,500,000	+12,500,000
Grants-in-aid for airports (liquidation of contract authorization).....	7,000,000	-----	-----	-----	—7,000,000	-----	-----
Total, Federal Aviation Agency.....	808,792,000	716,750,000	700,584,000	724,180,280	—84,611,720	+7,430,280	+23,596,280
FEDERAL COMMUNICATIONS COMMISSION							
Salaries and expenses.....	16,985,000	17,494,000	16,900,000	17,085,000	+100,000	—409,000	+185,000
FEDERAL POWER COMMISSION							
Salaries and expenses.....	12,974,500	13,539,000	12,875,000	13,325,000	+350,500	—214,000	+450,000
FEDERAL TRADE COMMISSION							
Salaries and expenses.....	13,475,000	13,776,000	13,475,000	13,625,000	+150,000	—151,000	+150,000
GENERAL ACCOUNTING OFFICE							
Salaries and expenses.....	46,900,000	46,900,000	46,900,000	46,900,000	-----	-----	-----

INDEPENDENT OFFICES APPROPRIATIONS, 1966

GENERAL SERVICES ADMINISTRATION							
Operating expenses, Public Buildings Service.....	223,240,000	230,618,000	225,000,000	228,500,000	+5,260,000	-2,118,000	+3,500,000
Repair and improvement of public buildings.....	90,000,000	79,600,000	90,000,000	85,000,000	-5,000,000	+5,400,000	-5,000,000
Construction, public buildings projects.....	164,717,900	183,751,000	105,577,000	175,782,000	+11,064,100	-7,969,000	+70,205,000
Sites and expenses, public buildings projects.....	20,109,000	20,000,000	20,000,000	17,451,000	-2,658,000	-2,549,000	-2,549,000
Payments, public buildings purchase contracts.....	9,885,000	3,380,000	3,380,000	3,380,000	-6,505,000	-----	-----
Expenses, U.S. court facilities.....	1,030,600	2,100,000	1,660,000	1,660,000	+629,400	-440,000	-----
Operating expenses, Federal Supply Service.....	53,420,000	56,640,000	54,320,000	56,640,000	+3,220,000	-----	+2,320,000
Operating expenses, Utilization and Disposal Service (indefinite appropriation of receipts).....	(9,512,500)	(9,800,000)	(9,600,000)	(9,600,000)	(+87,500)	(-200,000)	-----
Operating expenses, National Archives and Records Service....	15,597,000	15,956,000	15,932,000	15,932,000	+335,000	-24,000	-----
National historical publication grants.....	350,000	500,000	350,000	350,000	-----	-150,000	-----
Operating expenses, Transportation and Communication Service..	5,690,000	6,022,000	5,709,000	5,709,000	+19,000	-313,000	-----
Strategic and critical materials (indefinite appropriation of receipts).....	(17,873,500)	(17,525,000)	(17,400,000)	(17,400,000)	(-473,500)	(-125,000)	-----
Salaries and expenses, Office of Administrator.....	1,627,500	1,650,000	1,650,000	1,650,000	+22,500	-----	-----
Allowances and office facilities for former Presidents.....	310,000	235,000	235,000	235,000	-75,000	-----	-----
Expenses, Presidential transition.....	400,000	-----	-----	-----	-400,000	-----	-----
Administrative operations fund (limitation).....	(20,000,000)	(15,736,000)	(15,647,000)	(15,647,000)	(-4,353,000)	(-800,000)	-----
Working capital fund.....	100,000	100,000	100,000	100,000	-----	-----	-----
Total, General Services Administration.....	586,477,000	600,552,000	523,913,000	592,389,000	+5,912,000	-8,163,000	+68,476,000
HOUSING AND HOME FINANCE AGENCY							
Office of the Administrator:							
Salaries and expenses.....	16,385,000	17,125,000	3,675,000	3,666,600	-12,718,400	-13,458,400	-8,400
Urban planning grants.....	13,675,000	35,000,000	18,675,000	18,675,000	+5,000,000	-16,323,000	-----
Urban studies and housing research.....	397,400	1,500,000	750,000	750,000	+352,600	-750,000	-----
Federal-State training programs.....	-----	10,145,000	-----	-----	-----	-10,145,000	-----

Comparative statement of the appropriations for 1965 and estimates and amounts recommended in the bill for 1966—Con.

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INDEPENDENT OFFICES APPROPRIATIONS, 1966

Item	Appropriations, 1965	Budget estimates, 1966	Recommended in House bill for 1966	Amount recommended by Senate committee	Increase (+) or decrease (—), Senate bill compared with—		
					Appropriations, 1965	Budget estimates 1966	House bill
INDEPENDENT OFFICES—Continued							
HOUSING AND HOME FINANCE AGENCY—continued							
Office of the Administrator—Continued							
Fellowships for city planning and urban studies.....		\$530,000				—\$530,000	
Open-space land grants.....	\$15,000,000	60,500,000	\$20,000,000	\$25,000,000	+\$10,000,000	—35,500,000	+\$5,000,000
Low-income housing demonstration programs.....	1,275,000	2,575,000	1,275,000	1,275,000		—1,300,000	
Public works planning fund.....	14,000,000	15,000,000	10,000,000	10,000,000	—4,000,000	—5,000,000	
Urban renewal fund (liquidation of contract authorization).....	230,000,000	331,000,000			—230,000,000	—331,000,000	
Urban Renewal Administration.....			438,675,000	344,175,000	+344,175,000	+344,175,000	—94,500,000
Rehabilitation loan fund.....	10,180,000	41,800,000	41,205,000	41,520,000	+31,340,000	—280,000	+315,000
Urban mass transportation grants.....	60,000,000	300,000,000	240,000,000	280,000,000	+220,000,000	—20,000,000	+40,000,000
Urban mass transportation loans.....	5,000,000	10,000,000	5,000,000	5,000,000		5,000,000	
Administrative expenses, urban transportation activities.....	300,000	550,000	440,000	470,000	+170,000	—80,000	+30,000
Housing for the elderly or handicapped fund.....	25,000,000				—25,000,000		
Total, Office of the Administrator.....	391,212,400	825,725,000	779,695,000	730,531,600	+339,319,200	—95,193,400	—49,163,400
Public Housing Administration:							
Annual contributions.....	208,320,000	231,000,000	220,000,000	220,000,000	+11,680,000	—11,000,000	
Administrative expenses.....	16,352,000	17,210,000	16,500,000	16,995,800	+643,800	—214,200	+495,800
Total, Public Housing Administration.....	224,672,000	248,210,000	236,500,000	236,995,800	+12,323,800	+11,214,200	+495,800
Total, Housing and Home Finance Agency.....	615,884,400	1,073,935,000	1,016,195,000	967,527,400	+351,643,000	—106,407,600	—48,667,600



INTERSTATE COMMERCE COMMISSION							
Salaries and expenses.....	26,715,000	27,300,000	26,715,000	27,115,000	+400,000	-185,000	+400,000
NATIONAL AERONAUTICS AND SPACE ADMINISTRATION							
Research and development.....	4,363,594,000	4,575,900,000	4,521,000,000	4,536,971,000	+173,377,000	-38,929,000	+15,971,000
Construction of facilities.....	262,880,500	74,700,000	60,000,000	62,376,350	-200,504,150	-12,323,650	+2,376,350
Administrative operations.....	623,525,500	609,400,000	579,000,000	590,957,850	-32,567,650	-18,442,150	+11,957,850
Total, National Aeronautics and Space Administration.....	5,250,000,000	5,260,000,000	5,160,000,000	5,190,305,200	-59,694,800	-69,694,800	+30,305,200
NATIONAL CAPITAL HOUSING AUTHORITY							
Operation and maintenance of properties.....	37,000	41,000	37,000	41,000	+4,000	-----	+4,000
NATIONAL COMMISSION ON TECHNOLOGY, AUTOMATION, AND ECONOMIC PROGRESS							
Salaries and expenses.....	825,000	-----	-----	-----	-825,000	-----	-----
NATIONAL SCIENCE FOUNDATION							
Salaries and expenses.....	420,400,000	530,000,000	480,000,000	479,999,000	+59,599,000	-50,001,000	-1,000
RENEGOTIATION BOARD							
Salaries and expenses.....	2,600,000	2,500,000	2,500,000	2,500,000	-100,000	-----	-----
SECURITIES AND EXCHANGE COMMISSION							
Salaries and expenses.....	15,442,000	17,400,000	16,442,000	16,442,000	+1,000,000	-958,000	-----
SELECTIVE SERVICE SYSTEM							
Salaries and expenses.....	47,862,000	49,500,000	49,000,000	49,250,000	+1,388,000	-250,000	+250,000
VETERANS' ADMINISTRATION							
General operating expenses.....	162,570,000	158,000,000	<sup>2</sup> 160,000,000	166,468,800	-2,101,200	+2,468,800	+468,800
Medical administration and miscellaneous operating expenses.....	14,896,000	13,496,000	12,596,000	13,496,000	-1,400,000	-----	+900,000
Medical and prosthetic research.....	37,783,000	40,893,000	37,783,000	40,893,000	+3,110,000	-----	+3,110,000
Medical care.....	1,154,409,000	1,177,417,000	<sup>2</sup> 1,197,917,000	1,191,956,000	+37,547,000	+14,539,000	-5,961,000
Compensation and pensions.....	4,113,000,000	4,142,000,000	4,142,000,000	4,142,000,000	+29,000,000	-----	-----
Readjustment benefits.....	45,900,000	36,500,000	36,000,000	36,500,000	-9,400,000	-----	+500,000

See footnotes at end of table, p. 30.

Comparative statement of the appropriations for 1965 and estimates and amounts recommended in the bill for 1966—Con.

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INDEPENDENT OFFICES APPROPRIATIONS, 1966

Item	Appropriations, 1965	Budget estimates, 1966	Recommended in House bill for 1966	Amount recommended by Senate committee	Increase (+) or decrease (—), Senate bill compared with—		
					Appropriations, 1965	Budget estimates 1966	House bill
INDEPENDENT OFFICES—Continued							
VETERANS' ADMINISTRATION—Continued							
Veterans' insurance and indemnities.....	\$13,700,000	<sup>3</sup> \$9,900,000	<sup>3</sup> \$9,900,000	<sup>3</sup> \$9,900,000	—\$3,800,000		
Construction of hospital and domiciliary facilities.....	98,103,000	97,006,000	87,585,000	92,736,800	—5,366,200	—\$4,269,200	+\$5,151,800
Grants for construction of State nursing homes.....		5,000,000	2,500,000	4,000,000	+4,000,000	—1,000,000	+1,500,000
Grants to the Republic of the Philippines.....	386,000	386,000	386,000	386,000			
Direct loan revolving fund.....		( <sup>4</sup> )					
Loan guaranty revolving fund:							
Limitation on obligations.....	(380,000,000)	Indefinite	(360,000,000)	(380,000,000)			(+20,000,000)
Transfer from direct loan revolving fund.....	(200,000,000)	Indefinite	(180,000,000)	(210,000,000)	(+10,000,000)		(30,000,000)
Soldiers' and Sailors' civil relief.....		\$25,000	25,000	25,000	+25,000		
Total, Veterans' Administration.....	5,640,747,000	5,680,623,000	5,686,692,000	5,692,361,600	+51,614,600	+11,738,600	+5,669,600
Total, definite appropriations.....	13,899,856,800	14,538,698,000	14,082,908,000	14,264,450,980	+364,594,180	—274,247,020	+181,542,980
Total, indefinite appropriation of receipts (proceeds of sales).....	27,386,000	27,325,000	27,900,000	27,000,000	—386,000	—325,000	
Total appropriations, title I.....	13,927,254,800	14,566,023,000	14,109,908,000	14,291,450,980	+364,208,180	—273,922,020	+181,542,980

<sup>1</sup> Including \$35,000,000 additional in S. Doc. 30.

<sup>2</sup> Includes amounts added on House floor.

<sup>3</sup> Plus \$7,000,000 by transfer from the veterans' special term insurance fund.

<sup>4</sup> Language to reduce new obligational authority by \$100,000,000.



